Paper for decision

1. Purpose

1.1 To present Members with the Annual Update on the third season of operation of The Loch Lomond and The Trossachs National Park Camping Management Byelaws 2017 for approval to submit to Scottish Ministers.

2. Recommendations

2.1 Board members are asked to:

(i) Approve the Annual Update report attached as Appendix 1; and
(ii) Agree that it be submitted to Scottish Ministers.
(iii) Agree to delegate final editorial adjustments to officers prior to submission to Scottish Ministers in December.

3. Background

3.1 The East Loch Lomond Camping Byelaws introduced in 2011 successfully helped to tackle the historic problems of antisocial behaviour and over-use associated with wild camping on the busy lochshore sites in this area. In the light of this experience, a twelve-week consultation was carried out in late 2014 to seek the views of stakeholders on a similar package of measures to cover other areas of the National Park facing these pressures. The results of this consultation, combined with the experience of the East Loch Lomond byelaws, informed the proposals for a wider set of camping management and associated byelaws that the National Park Authority submitted to Scottish Ministers for approval.

3.2 On the 15th May 2015 a letter of application was submitted by the National Park Authority to Scottish Ministers. This sought confirmation of Loch Lomond & The Trossachs National Park Camping Management Byelaws, using powers conferred upon the Authority in Paragraph 8 of Section 2 of the National Parks (Scotland) Act 2000. The proposals submitted to the Scottish Ministers included:

- The implementation of seasonal camping byelaws across four Camping Management Zones covering less than 4% of the Park’s 720 square miles
- The creation of a permit scheme to support the byelaws allowing informal camping in defined areas of the Camping Management Zones
- The creation of campsites with low cost bookable pitches and basic facilities
National Park Authority Board Meeting

Agenda Item 6

Your Park 3rd Annual Update 2019

- Delivering 300 camping spaces in the first year of the byelaws operating, with more to be added in subsequent years
- Powers to deal with irresponsible fire-lighting (including damaging collection of firewood)
- The simultaneous revocation of the East Loch Lomond byelaws to coincide with the introduction of the new byelaws

3.3 Following a period of ministerial consideration the proposed Camping Management Byelaws were approved by Scottish Ministers on 26th January 2016 with two administrative conditions:

1) ‘Ministers should be provided with a formal report of a review of the operation of the byelaws no later than 3 years after implementation. The report should consider how effective the new camping management measures have been in reducing the instances of environmental damage and irresponsible behaviour as a direct result of implementation.’
2) ‘The National Park will ‘provide Scottish Ministers with an annual update on the implementation of the byelaws.’

This report attached as Appendix 1 has been prepared as the third of these annual updates.

3.4 Following an Executive Summary in Section 1, the purpose of the report is outlined within Section 2, with background context on the Camping Management Byelaws in Section 3. The Annual Update has been prepared as an account of the experiences of operating the byelaws in the third season, taking into account those of the second season in 2018. It sets out, in Section 4, all of the areas of work undertaken to prepare for the third season of byelaw operation, in order to ensure their effective operation and that the specific undertakings made to Scottish Ministers are being met. The experiences of implementing the byelaws during the season are set out in Section 5 with the feedback received from people who used Loch Chon campsite and the newly opened Loch Achray campsites and permit areas in report Appendices 4, 5 and 6. Section 6 gives detail on the environmental and socio-economic data and frameworks being developed and collected in order to monitor the impacts of the camping byelaws. Section 7 outlines the key challenges and areas for improvement moving forward, which have been identified by operational review, feedback and monitoring. It also lists areas for further focus in 2020.

3.5 The report does not draw conclusions as to the impacts of the byelaws, as these will be outlined fully in the formal three year report to Scottish Ministers in early 2020.
Board members are asked to note however that the Your Park programme is progressing on track, with useful monitoring data being collected, high levels of compliance with the camping management byelaws and increasing numbers of people using the permit scheme and National Park campsites with good rates of visitor satisfaction. Challenges such as inappropriate toileting, littering and irresponsible use of fires still remain in some areas, but the National Park Authority is working in partnership with others to tackle these and seek further improvements.

3.6 Board members are also advised that the Camping Development Framework actions identified in 2019 will continue to be prioritised in 2020. The data analysed as part of the formal three year report to Scottish Ministers will help to inform and support actions to improve and maintain the environmental and socioeconomic sustainability of camping in the National Park.

4. Conclusion

4.1 Board Members are asked to approve Appendix 1 as the third annual update on the implementation of the Camping Management Byelaws 2017, agree that it is submitted to Scottish Ministers to fulfil one of the conditions of approval and agree to delegate any final minor editorial changes to officers ahead of final submission.

Appendices:
Appendix 1 – The Loch Lomond and The Trossachs National Park Camping Management Byelaws 2017 Third Annual Update to Scottish Ministers, 2019
Appendix 2 – The Loch Lomond and The Trossachs National Park Camping Management Byelaws 2017 Third Annual Update to Scottish Ministers, 2019 (Appendices)

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